SDG Land Indicators: In Pursuit of Normative Integrity and Policy Coherence with the UN System-wide Approach

Joseph Schechla, coordinator
Housing and Land Rights Network - Habitat International Coalition (HIC-HLRN)
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Remembering the Habitat Agenda

The “Habitat” approach:

“Cross-sectoral human settlements planning, implementation and governance approach that emphasizes rural/urban linkages and considers villages and cities as points on a human settlements continuum in a common ecosystem” (H2, para. 104);

Reaffirming:

“Full and progressive realization of the human right to adequate housing” (61 times!)
Human Rights Dimensions of Land in SDGs

• Goal 1: indicator 1.4.2 – tenure security,
• Goal 2: (human right to) food and nutrition,
• Goal 5: Target 5.a (women’s equal access to, and control of land and productive resources),
• Goal 6: (human right to) water and sanitation,
• Goal 11: Human settlements (human right to adequate housing)
• Goal 15: (human right to) life on land.
Charter of the United Nations

Development
Peace & Security
Human Rights
Repositioning the United Nations development system to deliver on the 2030 Agenda: ensuring a better future for all

Report of the Secretary-General

• **peace, development and human rights pillars of the United Nations**, provide a clear road map for Member States and the United Nations system alike…. (para. 2)

• advancement of all human rights: economic, social and cultural rights, as well as civil and political rights. (para. 14).
The Future We Want – The United Nations We Need

New Development Understanding:
“…We envisage a world:

…reconciling humanitarian assistance with longer-term development objectives, within the framework of human rights [with their preventive and remedial dimensions]

Overarching values:

• respect for human rights and international humanitarian law; [addressing] underlying causes of protracted crises.

• policy coherence in line with the progressive realization of the human right to adequate food in the context of national food security, by fostering coordination of policies and actions taken in the fields of humanitarian assistance, development and human rights.
“UNDS-wide resources and efforts at a higher vantage point”
Repositioning the United Nations development system to deliver on the 2030 Agenda: ensuring a better future for all

Report of the Secretary-General

Resolve the **data gap**, while assets are scattered across the System…. (para. 32);

**Coordination, accountability, pooling expertise and assets** across the Organisation… (paras. 53, 79);

**Anticipate risks**… (para. 79)
Violations of human rights are often our best early warning signs of trouble.

Prevention...needs to be an integral part of the activities of the United Nations development system (para. 9).
Core Integrated Functions of the UNDS to support implementation of the 2030 Agenda effectively

• Drawing on diversity and expertise across the UN system, tools and analysis utilized by the different pillars of the UN – human rights, humanitarian action, peace and security, political economy and climate change.

• Normative support to countries to establish, implement, monitor and report on norms, normative standards and agreements, including on international human rights commitments [sic]…
Commitments or Obligations?
States’ Human Rights Obligations!

- Legal effect + *binding* nature
- **Regular reporting** against performance criteria and indicators
- **What to do** - Implementation formula:
  - Respect / Protect / Fulfill (promote, facilitate, assist)
- **How to do it** - Over-riding implementation principles:
  - Self-determination, Nondiscrimination, Gender equality, Rule of law, Maximum of available resources, Continuous improvement, International cooperation and assistance + General Comments/recommendations
- Apply to **all spheres of government and organs of the state**
- State regulates **non-State actors**
- **Individual, collective, domestic and extraterritorial** dimensions
States’ Commitments

1. No Poverty
2. Zero Hunger
5. Gender Equality
6. Clean Water and Sanitation
11. Sustainable Cities and Communities
15. Life on Land
Goal 1: End poverty in all its forms everywhere

Indicator 1.4.2:

- Proportion of women, men, indigenous peoples and local communities with secure tenure rights to individually or communally held land, property and natural resources
Goal 11: Make cities and human settlements inclusive, safe, resilient and sustainable

Target 11.1: By 2030, ensure access for all to adequate, safe and affordable housing and basic services and upgrade slums:

Indicator 11.1.1: Proportion of urban population living in slums, informal settlements or inadequate housing.

Target 11.3: By 2030, enhance inclusive and sustainable urbanization and capacity for participatory, integrated and sustainable human settlement planning and management in all countries.

Indicator 11.3.1: Ratio of land consumption rate to population growth rate.
States’ Obligations
Land and Self-determination

1. All peoples have the right of self-determination. By virtue of that right they freely determine their political status and freely pursue their economic, social and cultural development.

2. All peoples may, for their own ends, freely dispose of their natural wealth and resources without prejudice to any obligations arising out of international economic co-operation, based upon the principle of mutual benefit, and international law. In no case may a people be deprived of its own means of subsistence.

Common Article 1 ICESCR and ICCPR (1966)
Resolution adopted by the General Assembly on 25 September 2015
[without reference to a Main Committee (A/70/L.1)]

70/1. Transforming our world: the 2030 Agenda for Sustainable Development

“addressed in the Agenda…effective measures and actions to be taken, in conformity with international law…

Factors [that] give rise to…corruption…and illicit financial and arms flows,

to remove the obstacles to the full realization of the right of self-determination of peoples living under colonial and foreign occupation…
Notwithstanding the type of tenure, all persons should possess a degree of security of tenure [that] guarantees legal protection against forced eviction, harassment and other threats. States parties should consequently take immediate measures aimed at conferring legal security of tenure upon those persons and households currently lacking such protection, in genuine consultation with affected persons and groups.

General Comment No. 4 “right to housing” (1991), para. 8(a)
State obligations:

CESCR Reporting (Process) Indicators:

▶ 51(a). **The measures taken** to ensure access to adequate and affordable housing with legal security of tenure for everyone, irrespective of income or access to economic resources;

▶ (b) **The impact of social housing measures**, such as the provision of low-cost social housing units for disadvantaged and marginalized individuals and families, in particular in rural and deprived urban areas, whether there are waiting lists for obtaining such housing and the average length of waiting time;

▶ (c) **Measures taken** to make housing accessible and habitable for persons with special housing needs, such as families with children, older persons and persons with disabilities;

▶ 53. **…measures taken** to ensure that no form of discrimination is involved whenever evictions take place.

ICESCR Article 11: The human right to adequate housing

CESCR Reporting Indicators:
53. … disadvantaged and marginalized individuals and groups, such as ethnic minorities, … particularly affected by forced evictions…

54. … number of persons and families evicted within the last five years…
### Illustrative Indicators for Monitoring MDG 7

**Structural: Acceptance Commitment**

- International human rights instruments, relevant to the right to adequate housing, ratified by the State
- Provision for the right to adequate housing/water/sanitation in Basic Law/Constitution/Bill of Rights
- Judiciable right to adequate housing/water/sanitation legislated in domestic law
- Domestic laws guaranteeing opportunities for participation in decision making, access to information, and affirmative measures for minorities, indigenous peoples and/or other groups subject to discrimination, and safeguards for women in cases of VaW

- # of registered and operational civil society organizations involved in the promotion and protection of the right to adequate housing/water/sanitation

- National housing, water and land policies formulated, written, known and understood reflecting a strategy for the progressive realization of the human right to adequate housing and water at all levels of government, as applicable
- National policy on rehabilitation and resettlement reflecting applicable housing rights is formulated, written, known and understood
- National adequacy line for housing and water formal and monitored to demonstrate progress

**Process: Effort Function Implementation**

- \(\Delta \#/%\) of habitations (cities, towns and villages) covered under building codes
- \(\Delta \#/%\) of public development budget spent on social/community housing, water access, sanitation
- Increase in habitable area affected through reclamation
- Addition to habitable area earmarked for social/community housing, water & sanitation
- \(\Delta \) in minimum social housing criteria

- \(\Delta \#/%\) of household budget spent on access to utilities including water supply, sanitation electricity and garbage disposal
- \(\Delta \#/%\) of vulnerable households dependent on private sources for water
- \(\Delta \#/%\) of public development budget spent on provision and maintenance of sanitation, water supply, electricity and physical connectivity of habitations

- \# of complaints on the right to adequate housing/water/sanitation received, investigated and adjudicated by the National Human Rights Institution/Human Rights Ombudsperson/Specialized Institution and other administrative mechanisms (for specific populations groups)
- Public expenditure on reconstruction and rehabilitation of displaced persons as a proportion of public development budget
- Net ODA for housing received/provided as proportion of public expenditure on housing, water and sanitation\(^3\)

- \(\Delta \#/%\) of households that receive public housing assistance\(^6\)
- \# of households in self-owned, publicly provided housing and squatter settlements
- Average rent of bottom three income deciles as a proportion of the top three

- # of legal procedures seeking compensation following evictions/dispossession/destruction
- Proportion of displaced or evicted persons with reparations annually

**Outcome: Results (conditions/well-being/rights fulfillment or violation/deprivation) at end of review period**

- \#% of population with sufficient living space (average # of persons/room or rooms/household) in targeted households
- \#% of population with sufficient water and sanitation access among targeted households

- \#% of urban population living in slums
- \#% of (rural and urban) population with sustainable access to an improved water source
- \#% of (rural and urban) population with access to improved sanitation

- # of public development budget spent on provision and maintenance of sanitation, water supply, electricity and physical connectivity of habitations
- \(\Delta \) in minimum social housing criteria

- \#% of households spending more than \(\times\)% of monthly income/expenditure on housing & water
- Households’ monthly expenditure (% of income) on water & sanitation in target population
- Annual % of homeless persons per 100,000 population

- \#% of households without secure tenure
- Average duration to settle housing, land & water rights disputes in courts/tribunals
- \(\Delta \) real costs of accessing adequate housing, land, water & sanitation

- # of complaints on the right to adequate housing/water/sanitation received, investigated and adjudicated by the National Human Rights Institution/Human Rights Ombudsperson/Specialized Institution and other administrative mechanisms (for specific populations groups)
- Public expenditure on reconstruction and rehabilitation of displaced persons as a proportion of public development budget
- Net ODA for housing received/provided as proportion of public expenditure on housing, water and sanitation\(^3\)

- \#% of households that receive public housing assistance\(^6\)
- # of households in self-owned, publicly provided housing and squatter settlements
- Average rent of bottom three income deciles as a proportion of the top three

- \(\Delta \#/%\) of households without secure tenure
- # of complaints on the right to adequate housing/water/sanitation received, investigated and adjudicated by the National Human Rights Institution/Human Rights Ombudsperson/Specialized Institution and other administrative mechanisms (for specific populations groups)
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- **Security of Tenure**

- Enforced of legislation on security of tenure, equal inheritance and protection against forced eviction/dispossession/destruction
Goal 5: Attain gender equality, empower women and girls everywhere

Target 5.a: Undertake reforms to give women equal rights to economic resources, as well as access to ownership and control over land and other forms of property, financial services, inheritance and natural resources, in accordance with national laws.
Goal 5: Attain gender equality, empower women and girls everywhere

Structural Indicator 5.a.1:
► (a) Proportion of total agricultural population with ownership or secure rights over agricultural land, by sex, and
► (b) Share of women among owners or rights-bearers of agricultural land, type of tenure (data unavailable)

Structural Indicator 5.a.2:
► Proportion of countries where the legal framework (including customary law) guarantees women’s equal rights to land ownership and/or control (data unavailable)
CEDaW General recommendation No. 34 (2016) on the rights of rural women
State obligations:

- **Implement** substantive equality in relation to land and **temporary special measures**, comprehensive strategy to achieve equal access to natural resources, and address discriminatory stereotypes, attitudes and practices that impede their rights to land and natural resources (57);
- Ensure that **customary systems** do not discriminate (58);
- Raise awareness about rural women’s rights to land, water and other natural resources among all relevant actors (58);
- Ensure that legislation guarantees rural women’s equal rights to land and other natural resources, irrespective of civil and marital status or guardian or guarantor arrangements, and that they have full legal capacity (59);
- Promote rural women’s access to and meaningful participation in agricultural cooperatives (59a);
- Enhance rural women’s knowledge and role in fisheries and aquaculture, and promote their access to forests and sustainable forest resources, including safe access to fuelwood and non-wood forest resources (59b);
State obligations:

- Strengthen customary and statutory institutions and mechanisms for defending or protecting women’s rights to land and other natural resources, including community paralegal services (59c);

- Implement agricultural policies that support rural women farmers, recognize and protect the natural commons, promote organic farming and protect rural women from harmful pesticides and fertilizers and their effective access to agricultural resources (62);

- Ensure that land acquisitions, including land-lease contracts, do not violate the rights of rural women or result in forced eviction, and protect rural women from the negative impacts of the acquisition of land by national and transnational companies, development projects, extractive industries and megaprojects; (62c);

- Obtain rural women’s free and informed consent before any acquisitions or project affecting rural lands or territories and resources, and, when such land acquisitions do occur, they align with international standards, including adequately compensation (62d);

- Adopt and effectively implement laws and policies that limit the quantity and quality of rural land offered for sale or lease to third States or companies (62e).
Commitments & Obligations!
obligations